

## Integrating Agriculture into Chinese Mitigation Policies

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### ■ Research question

How to integrate agriculture into Chinese climate policies in an economic efficient way?

### ■ Status

- Agriculture is an important source of GHG emissions: 11% in 2005 with 820 MtCO<sub>2</sub>e
- but is not mobilized in national mitigation policies

### ■ Research methodology: Marginal Abatement Cost Curve(MACC)

- First attempt to construct a MACC for Chinese agriculture
- Choice of bottom-up approach rather than top-down

### ■ Research focus

Croplands, especially N<sub>2</sub>O emissions related to N fertilizer use

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- I. Construction of baseline scenarios for agriculture**
- II. Technical mitigation potential from croplands**
- III. Economic mitigation potential from croplands**
- IV. Discussions on the economic incentives to trigger abatement in agriculture**

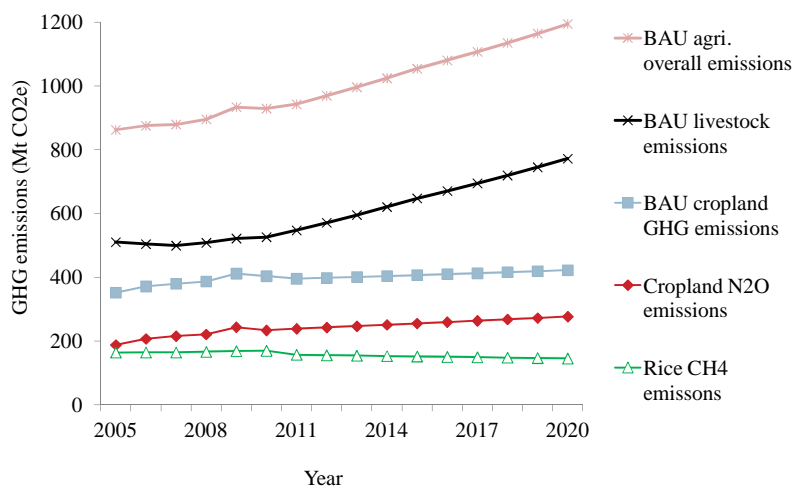
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- **Priority of safeguarding food security in China**
  - Both baseline and mitigation scenarios should meet the national target of food production
  - All mitigation measures should not negatively affect yields
- **Agriculture policies and climate policies**
  - Climate-related policies indicate measure baseline application level (e.g. the conservation tillage program)
  - Synthetic N fertilizer use growth slows down
- **Changing diet for more animal protein**
  - Livestock emissions grow faster than croplands emissions
  - Higher demand for animal feed (soybean)

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- Future agriculture activities data from CAPSiM models (endorsed by the Ministry of Agriculture)
- Projection of overall N fertilizer consumption based on historical growth rate and N rate of each crop
- China specific emission factors selected from domestic research
- Rice CH<sub>4</sub> emissions : direct projections from studies using CH4MOD model (endorsed in national inventory)

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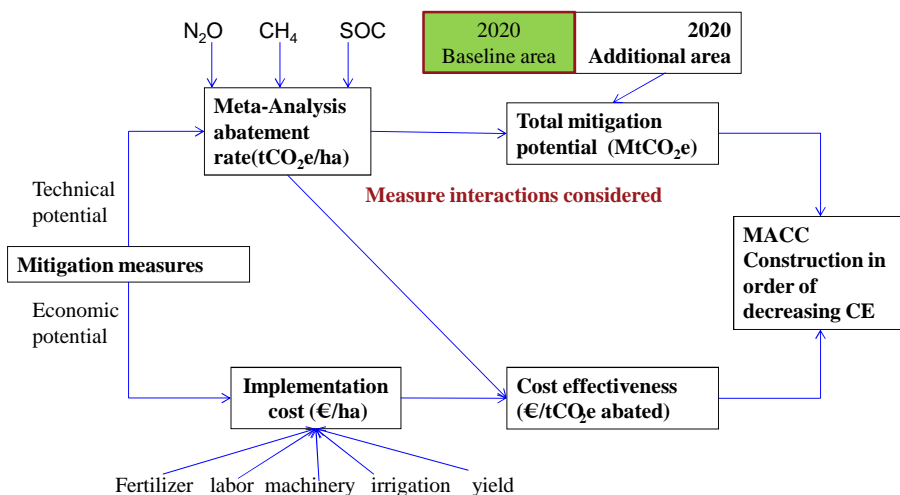


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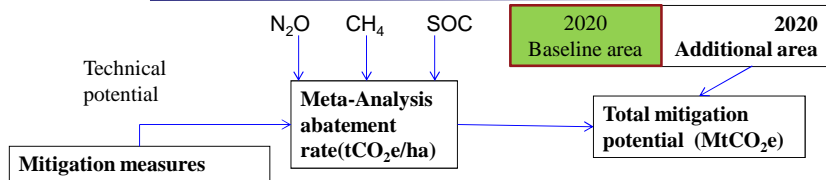
MACC construction steps  
- China as one farm



Methodological approach is based on Moran et al. (2011) and adjusted to accommodate China's conditions.

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### III. Technical mitigation potential

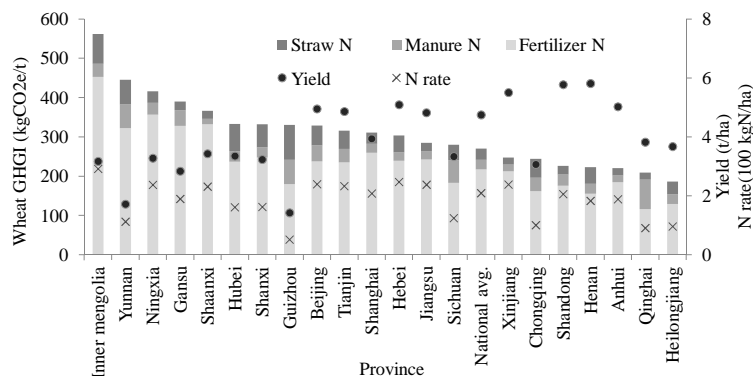


No. Measure	Weighted abatement rate(tCO <sub>2</sub> e/ha)	Additional application area (Mha)	Mitigation potential in 2020 (MtCO <sub>2</sub> e)
<b>C1 Fertilizer best management practices - Right rate</b>	<b>0.412</b>	<b>58.63</b>	<b>30.65</b>
Fertilizer best management practices (Wheat &Maize) - Right time and right placement	0.201	56.65	11.38
C3 Fertilizer and water best management in rice paddies	<b>1.337</b>	17.93	23.98
Fertilizer best management practices (cash crops) - Right products, right time and right placement	<b>1.219</b>	17.94	21.86
C5 Enhanced-efficiency fertilizers	0.271	57.23	15.54
C6 More efficient recycling of organic manure	0.596	<b>120.11</b>	<b>40.19</b>
C7 Conservation tillage for upland crops	0.489	22.98	1.46
C8 Straw return in upland crops	0.210	30.06	0.95
C9 Biochar addition	0.329	9.90	3.26

Source: Wang W et al., 2014. **Greenhouse gas mitigation in Chinese agriculture: distinguishing technical and economic potentials.** Global Environmental Change 26:53-62.  
Nayak DR, Saetnan ER, Cheng K, Wang W, et al., 2014. Management opportunities to mitigate greenhouse gas emissions from Chinese agriculture. Accepted by AEE, upcoming publication.

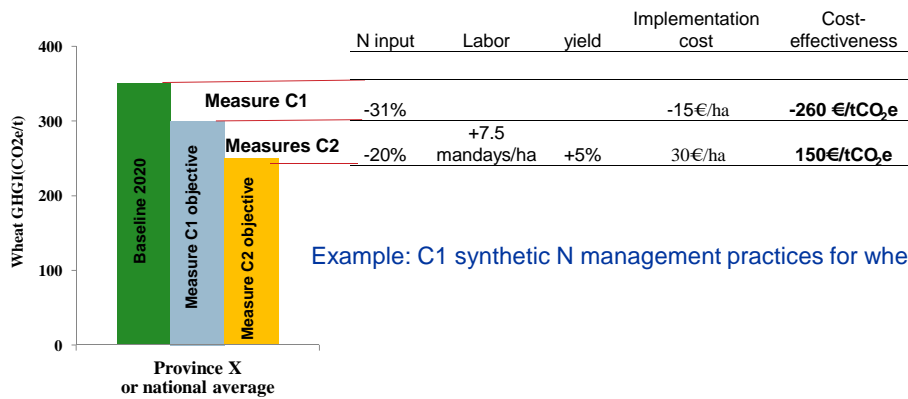
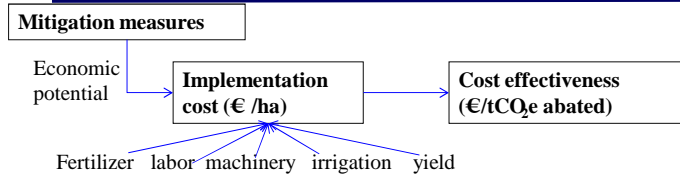
### Regional disparities: GHG intensity of cereal production

- High geographic variations of baseline GHGI
- Regional variations of mitigation potential of N management practices
- Potential use as baseline/benchmark for offset/ETS programs

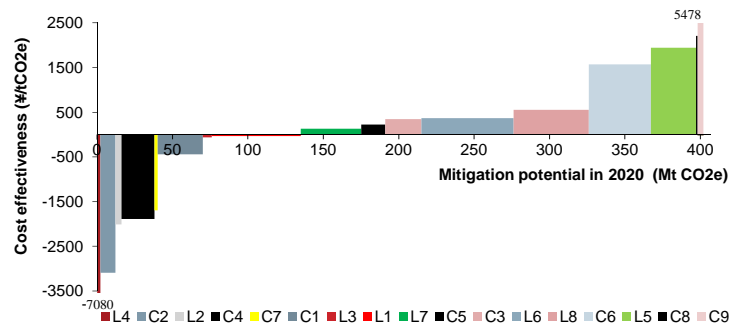


Source: Wang W et al., 2015. **Greenhouse gas intensity of three main crops and implications for low-carbon agriculture in China.** Climatic Change 128: 57-70.

## IV. Economic mitigation potential

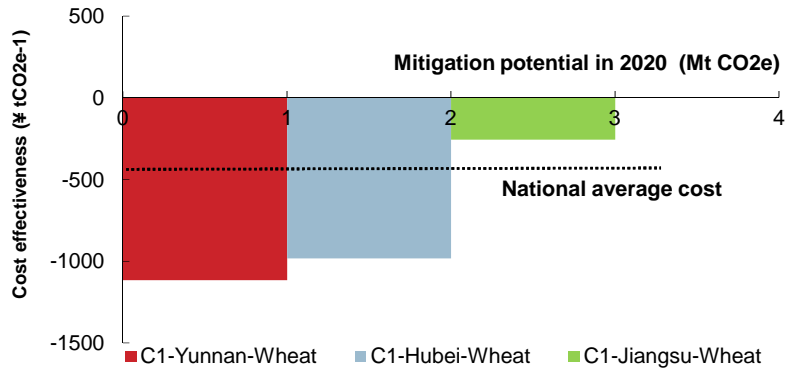


## MACC results- national level



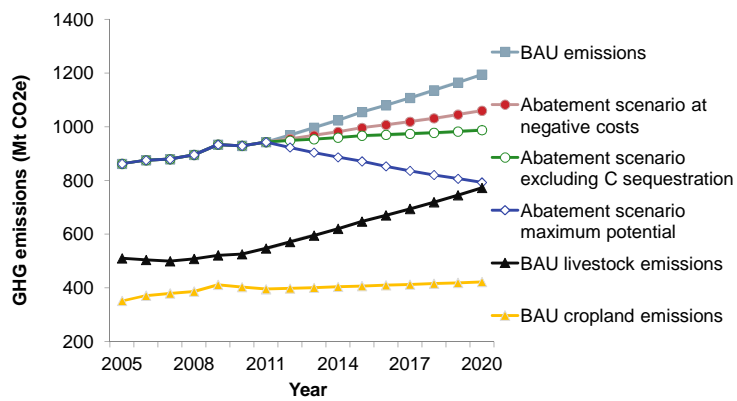
- Maximum feasible technical potential in 2020: 402 MtCO<sub>2e</sub> (207Mt emission reduction +195Mt carbon sequestration)
- Importance of negative-cost mitigation potentials (common in all bottom-up MACCs)
- Relative cost effectiveness of N fertilizer and manure best management practices

## MACC results- regional disparities



C1 synthetic N fertilizer best management practices  
- right rate for wheat production

## Emission and mitigation scenarios



➤ Maximum mitigation potential: 34% of baseline emissions

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**Pricing carbon to internalize negative externality of excessive GHG emissions; emission trading and carbon tax are the two major economic instruments.**

- Cap & Trade: agriculture is excluded from the sectors covered by the 7 Chinese ETS pilots
- Offset programs: agriculture will have limited potential due to high transaction costs and problem of aggregation
- Carbon tax: subsidy for N fertilizer producers and farmers could be considered an equivalent negative carbon tax at a rate of € 4.2 /tCO<sub>2</sub>e (author's calculation)



### The high transaction costs

- Diffuse nature of agriculture emissions and mitigation actions calls for aggregator: example of NZ scheme
- Difficulties in accurate measurement and verification of emissions and abatements
- The specialty of soil carbon storage and reversal risk

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- **Restructure N fertilizer subsidies**
  - Send a clear signal to farmers on reasonable fertilization
  - Redistribute public funds to improve the infrastructure, extension services and professional service groups, subsidy organic fertilizers and finance agriculture offsets/ETS programs.
- **Up-scaling carbon crediting schemes**
  - Refer to CDM PoA procedures
  - Use regional GHG intensity as standardized baseline
- **ETS pilot covering the agricultural sector**
  - Accelerate financial flows from industry and energy sectors to agriculture/countryside
  - Use GHGI as benchmark for allowance allocation

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### ■ Major research contribution

- Quantify mitigation potentials available in agriculture
- Estimate cost-effectiveness of agriculture abatement options
- Provide pointers for both policy and research to realize the indicated potentials

### ■ Limits and further research

- Requirement on more detailed regional analysis (except for cereal N fertilizer management measures)
- Barriers to the realization of win-win options: needs to consider wider social costs and farmers' behaviors
- An holistic approach to integrate land cultivation and livestock activities
- Detailed uncertainty analysis

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Thanks!